

Message Text

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60

ORIGIN ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 PM-03 NSC-05 SP-02

SS-15 L-03 DODE-00 USIE-00 ERDA-05 AF-06 ARA-06

CIAE-00 H-02 INR-07 NASA-01 NEA-10 NSAE-00 OIC-02

PA-01 PRS-01 OES-03 SAJ-01 NSCE-00 INRE-00 SSO-00

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DRAFTED BY ACDA/IR:DBLACK;HL ACDA/IR

APPROVED BY ACDA/IR:AFLOYD

S/P:WGATHRIGHT

C:WSHINN

PM/PCA:JSALMON

EUR/RPM:VLEHOVICH

L/UNA:MMATHEUON

ACDA/NWT:RMIKULAK

DOD:DMAHLBERG (SUBS)

NSC:RMOLANDER

ACDA/NWT:TDAVIES

S/S:MR.MOFFAT

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FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

USMISSION GENEVA IMMEDIATE

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY THE HAGUE PRIORITY

AMEMBASSY TOKYO PRIORITY

INFO AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY LISBON PRIORITY

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AMEMBASSY LUXEMBOURG PRIORITY

AMEMBASSY MOSCOW PRIORITY
AMEMBASSY OSLO PRIORITY
AMEMBASSY REYKJAVIK PRIORITY
USMISSION USUN NEW YORK PRIORITY
CINCLANT PRIORITY
SACEUR PRIORITY

C O N F I D E N T I A L STATE 139940

E.O. 11652: GDS

TAGS: PARM, CCD, UN, US, UR

SUBJECT: US DRAFT TREATY ON ANVIRONMENTAL WARFARE (ENMOD)
DISTO

REF: (A) STATE 77745; (B) USNATO 1927 NOTAL;
(C) GENEVA 2381 NOTAL

1. SUMMARY. IN LIGHT OF ENCOURAGEMENT BY SEVERAL OF THE ALLIEI TO WHOM WE PREVIOUSLY CIRCULATED TEXT (REFTELS) AND IN ABSENCE OF ANY OBJECTION, US NOW PLANS TO TABLE DRAFT CONVENTION ON LIMITATION OF MILITARY ENVIRONMENTAL MODIFICATION ACTIVITIES EARLY IN CCD'S SUMMER SESSION. THIS MESSAGE CONVEYS INSTRUCTIONS FOR INFORMING ALLIES OF OUR INTANTION AND SEEKING THEIR SUPPORT FOR US DRAFT. GUIDANCE IS ALSO PROVIDED FOR INFORMING ALLIES OF THIRD ROUND OF US-SOVIET BILATERAL CONSULTATIONS ON ENMOD, BEGINNING JUNE 16.

2. UK EMBOFF MAY 29 HANDED OVER NOTE STRONGLY ENCOURAGING US TO TABLE DRAFT ENMOD CONVENTION WHICH HAD BEEN PASSED TO ALLIES IN APRIL (REFTELS). UK NOTE INCLUDED SOME PRELIMINARY COMMENTS AND QUESTIONS CONCERNING DRAFT, AND SAID SUGGE TIONS FOR IMPROVEMENTS MIGHT BE FORTHCOMING AT CCD. HOWEVER, ACCORDING TO NOTE, TABLING OF US TEXT SHOULD HELP FOCUS CCD DISCUSSION AND IMPROVE PROSPECTS OF PROGRESS ON ENMOD. FRG EMBOFF JUNE 3 CALLED TO CONVEY MESSAGE FROM BONN ALONG SIMILAR LINES. GERMANS ALSO HAD CERTAIN QUESTIONS ABOUT APPROACH TAKEN IN US DRAFT, BUT STRONGLY FAVORED US INTRODUCING ITS TEXT IN CCD.

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3. FOR USNATO: AT EARLIEST OPPORTUNITY REQUEST YOU COMMUNICATE WITH OTHER NATO DELEGATIONS ALONG LINES SET FORTH IN THIS PARA: COLLEAGKES WILL RECALL THAT ON APRIL 7 WE CIRCULATED US DRAFT ENMOD CONVENTION TO OUR ALLIES AT NATO AND CCD AND IN CAPITALS, SOLICITING THEIR COMMENTS. PRELIMINARY REACTIONS WERE GENERALLY FAVORABLE TO IDEA OF TABLING US DRAFT AT CCD SUMMER SE SION, AND NO OBJECTIONS HAVE BEEN RAISED SINCE. TWO ALLIES HAVE FORMALLY COM-

MUNICATED THEIR ENCOURAGEMENT TO US TO TAKE THIS STEP. ACCORDINGLY, WE INTEND TO TABLE DRAFT AT OUTSET OF SESSION WHICH COMMENCES JUNE 24, OR WITHIN SHORT PERIOD THEREAFTER. DRAFT AS TABLED WILL BE REVISED FROM VERSION PASSED TO ALLIES IN APRIL, ALTHOUGH WE CONSIDER IT ESSENTIALLY UN-CHANGEF IN SUBSTANCE AND OVERALL APPROACH. PRINCIPAL MODIFICATION IS ADDITION OF ILLUSTRATIVE LIST OF ENMOD APPLICATIONS COMING WITHIN SCOPE OF DENIED ACTIVITIES. (COMMENT: WE HAVE THUS TAKEN NOTE OF FRG SUGGESTION RACENTLY CONVEYED IN WASHINGTON.) OTHER CHANGES ARE: ARTICLE II, "THIS TREATY" REPLACED BY "ARTICLE I"; OUTER SPACE ADDED TO LIST OF ENVIRONMENTS; ARTICLE IV, IN LAST SENTENCE PHRASE "PURSUANT TO THIS ARTICLE" DELETED; ARTICLE VIII, LANGUAGES PLACED IN ALPHABETICAL ORDER. WE WOULD HOPE THAT ALLIES, PARTICULARLY THOSE IN CCD, WILL SUPPORT GENERAL APPROACH EMBODIED IN DRAFT, ALTHOUGH WE RECOGNIZE SOME MAY WISH TO SUGGEST AMENDMENTS AFTER TEXT IS TABLED. (REVISED TEXT, WHICH SHOULD BE PASSED TO ALLIES, FOLLOWS SEPTEL. IN PASSING TEXT TO ALLIES YOU MAY WISH TO DRAW ON GUIDANCE CONTAINED PARA 6.)

4. YOU SHOULD ALSO INFORM ALLIES THAT THIRD ROUND OF US-SOVIET ENMOD BILATERALS WILL TAKE PLACE IN GENEVA WEEK OF JUNE 16. USDEL WILL PASS REVISED DRAFT TO SOVIETS AND INFORM THEM OF OUR INTENTION TO TABLE IT AT CCD. IT IS POSSIBLE THAT REVISED DRAFT MAY BE MODIFIED FURTHER AS RESULT OF BILATERALS; WE WILL COMMUNICATE ANY SUCH CHANGES TO ALLIES ASAP. BARRING MAJOR SOVIET ACCOMMODATION OF OUR POSITION, WHICH WE DO NOT EXPECT, WE INTEND TO GO FORWARD WITH OUR OWN TEXT AS PLANNED.

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5. PLEASE REPORT TO DEPARTMENT AND OTHER ADDRESSEES AS SOON AS ABOVE PRESENTATION MADE, INCLUDING ANY REACTIONS. (FYI. WE ARE NOT SUGGESTING FURTHER NATO CONSULTATION ON THIS ISSUEGN BUT IF ANY OTHER NATO DEL INDICATES STRONG DESIRE FOR SUCH DISCUSSION MISSION SHOULD NOT OPPOUEGM IF NATO CONSULTATION DOES TAKE PLACEN WE WOULD NOT BE PREPARED TO ENGAGE IN A PRE-NEGOTIATION OF US DRAFT, ALTHOUGH WE WOULD OF COURSE ATTEMPT TO RESPOND TO ANY SUBSTANTIVE OR TACTICAL POINTS THAT ALLIES WISH TO RAISE. END FYI.)

6. FOR BONN, LONDON, OTTAWA, ROME, THE HAGUE AND TOKYO: AS SOON AS USNATO CONFIRMS TAKING ABOVE ACTION, REWUEIT YOU MAKE CORRESPONDING PRESENTATION TO FONOFFS. YOU SHOULD EMPHASIZE THAT WHILE THEH OF COURSE REMAIN FREE TO SUGGEST IMPROVEMENTS IN TREATY

TEXT, WE HOPE THAT ALLIES
IN CCD WILL SUPPORT APPROACH AMBODIED IN US DRAFT. IN
PRESENTATION TO FONOFFS YOU MAY DRAW ON REF (A) PARAS 6
AND 7, STRESSING FOLLOWING POINTS: WE BELIEVE US DRAFT
RESOLVES DEFINITIONAL PROBLEMS RENDERED DIFFICULT BY
EARLY DEVELOPMENTAL STATE OF ENMOD TECHNOLOGY AND RESULTING
NEED TO DEAL IN A TREATY WITH FUTURE POSSIBILITIES, MANY
OF THEM EXTREMELY REMOTE, AS WELL AS PRESENT ACTUALITIES.
IN ADDITION, US DRAFT PROVIDES BASIS FOR DISTINGUISHING
BETWEEN (A) INTENTIONAL MILITARY USE OF ENMOD AND
POSSIBLE SIDE EFFECTS OF PEACEFUL USE, AND (B) EFFECTS
PRODUCED BY WEAPONS DESIGNED TO MODIFY ENVIRONMENT AND
INCIDENTAL ENVIRONMENTAL IMPACT OF OTHER WEAPONS, PROBLEMS
WHICH WERE RAISED BY ALLIES DURING CCD'S SPRING SESSION.
IN SUM, WE HOPE ALLIES WILL SHARE US VIEW ON APPROPRIATE
APPROACH TO QUESTION OF MILITARY USE OF ENMOD, AND WILL
THEREFORE SUPPORT US DRAFT WHEN IT IS PLACED BEFORE CCD.
(LONDON AND BONN MAY ADD EXPRESSION OF GRATIFICATION OVER
HOST GOVERNMENTS' ENCOURAGEMENT TO UU TO TABLE TEXT).

7. FOR GENEVA: UPON RECEIVING THIS MESSAGE, YOU ARE
AUTHORIZED TO INFORM ALLIES IN LOW KEY THAT THIRD ROUND OF
US-SOVIET BILATERALS IS TAKING PLACE IN GENEVA DURING
WEEK OF JUNE 16. YOU SHOULD AVOID CONVEYING ANY EXPECTA-
TION OF MAJOR RESULTS. UPON CONFIRMATION OK USNATO ACTION,
YOU SHOULD INFORM JAPANESE CCD DEL OF APPROACHES BEING MADE
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BY EMBASSY TOKYO AND OTHER ACTION ADDRESSEES. AT YOUR
DISCRETION YOU MAY ALSO INFORM OTHER CCD ALLIED DELS.
(INSTRUCTIONS ON TABLING WILL BE PROVIDED US CCD DEL
LATER). KISSINGER

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